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GROWTH INFRASTRUCTURE AND WASTE COMMITTEE
MEETING AGENDA10 JUNE
2021

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ITEM: 4

SUBJECT: BLACKALL MONUMENT RELOCATION INVESTIGATIONS

AUTHOR: PLANNING OFFICER (BUILT ENVIRONMENT)

DATE: 20 MAY 2021

EXECUTIVE SUMMARY

This is a report concerning the potential relocation of the Blackall Monument currently situated on Denmark Hill to its original location in d'Arcy Doyle Place, Ipswich

RECOMMENDATIONAmended GIW Ctee of 10 June 2021**A. That the report be received and the contents noted.**

~~Recommendation A is compatible with human rights and relevant human rights have been given proper consideration in accordance with section 58(1) of the Human Rights Act 2019 (Qld). That the report be amended on page 2, third line to clarify wording to state 'within what is now d'Arcy Doyle Place'.~~ **RELATED PARTIES**

There is no declaration of conflicts of interest regarding this report.

ADVANCE IPSWICH THEME

Managing growth and delivering key infrastructure

PURPOSE OF REPORT/BACKGROUND

At its Ordinary Meeting on the 25 February 2021, Council endorsed the report titled 'Public Monuments and Memorials – Assessment of Applications' (refer to item 15.2 tabled at the Council Ordinary meeting). The report predominately focused on applications received by Council from external community groups seeking approval to proceed. However, during the tabling of the report Council resolved an additional recommendation: *'That a report on the Blackall Monument situated on Denmark Hill and the relocation of the monument to its original location place in d'Arcy Doyle Place, including costs to relocate, be provided to the April Council meeting'*.

Due to the length of time required to undertake investigation into the relocation, a report was not able to be finalised and submitted to Council in April. This report will provide some further context to the information sought from Council on the potential relocation of the Blackall Monument from Denmark Hill back to its initial location within d'Arcy Doyle Place.

GROWTH INFRASTRUCTURE AND WASTE COMMITTEE
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The Blackall Monument (the monument), was installed within the Ipswich Central Business District (CBD) in 1880 to honour popular past Governor of Queensland Samuel Blackall. Due to safety reasons associated with its initial location (i.e. within what is now d'Arcy Doyle Place), the monument was relocated to its current location at Denmark Hill in 1927. The monument was later restored and set in the current gardens when the Denmark Hill Environmental Park was established in 1979. The concern with the original location was that the monument was positioned in the middle of the street at the corner of Nicholas Street and Brisbane Street. Due to the increased number of vehicles travelling along the road within close proximity to the monument, there was concern it may be struck by a vehicle thereby damaging it, or it may become a roadside hazard.

Attachment 1 shows both the current location and the proposed relocation site (the original site) with photos showing it in situ in its original location.

Proposed Relocation Costs

To appreciate a true cost of relocating the monument, Council would need to engage a specialist stonemason and associated design consultant to assist in this specialist work. Without undertaking a thorough design investigation to have the monument relocated, providing an accurate cost estimate is somewhat problematic.

In the absence of engaging external consultants to assist with design and specialist advice to determine an order of cost for this proposal, Council officers have used a cost estimate from a previous investigation undertaken in 2011. The preliminary investigations undertaken in 2011 provided an overall quote to relocate the monument without due consideration of other project related costs. Therefore, in determining an order of cost for the relocation, costs associated with the following project items have been considered:

d'Arcy Doyle Place Site Works

- Monument base and surrounding design
- Service impacts and any potential relocation
- Demolition
- Plinth and engineered footings
- Surrounding works (paving or other designed elements)
- Dedication and interpretative plaque (new)

Denmark Hill Site Works

- Demolition and removal of site-specific materials, mostly bricks, concrete and fill or redesign to retain remaining elements
- Interpretative plaque (new)
- Design to note the location from 1930s to present date
- Landscape works (could include an art piece to imply the remnants of the monument etc)

Other Project Considerations

- Road closures and traffic control

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- Development Planning and Building Approvals
- Certified engineering designs for the monument and footings

Based on the previous investigations and quotation, and consideration of the additional project items noted above, the order of costs to relocate the monument would be approximately \$890,000.

LEGAL/POLICY BASIS

This report and its recommendations are consistent with the following legislative provisions:
Not Applicable

RISK MANAGEMENT IMPLICATIONS

Due to the age of the monument, should Council determine that it is to be relocated back to d'Arcy Doyle Place then there is the risk of potential damage occurring to the monument. Any relocation would require a specialist stonemason to ensure the safe relocation and preservation of this historic monument. Council officers have not engaged with a specialist stonemason or expert consultant recently to determine the suitability of undertaking this activity. As far as practicable, the risks associated with this capital project have been allowed for within the escalation of the previous order of costs.

There is also the risk of either adverse or positive public opinion regarding the relocation of the monument. To date Council has not undertaken any public consultation on whether there is community support to proceed with relocation of the monument. It appears to date there has been mixed sentiment on whether the monument should be relocated and therefore Council may consider undertaking further community consultation.

HUMAN RIGHTS IMPLICATIONS

Section 58(1) of the Human Rights Act 2019 makes it unlawful for council to act or make a decision

(a) in a way that is not compatible with human rights; or

(b) in making a decision, to fail to give proper consideration to a human right relevant to the decision.

The Blackall Monument Relocation Investigation report has been subject to a human rights analysis to ensure:

(a) the decision to table the presented information is compatible with human rights; and

(b) to give proper consideration to human rights relevant to that decision.

The human rights analysis is detailed in Attachment 2. The outcome of the human rights analysis is that the recommendation to receive and note the Blackall Monument Relocation Investigation report is compatible with human rights.

FINANCIAL/RESOURCE IMPLICATIONS

In the absence of further specialist design or advice, the estimated cost to undertake the relocation of the monument from Denmark Hill to d'Arcy Doyle Place, is in the order of \$890,000. Council currently does not have any funds allocated towards any work associated with the monument.

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Should Council require a more accurate scope of works and cost estimate, the engagement of specialist consultant services could be considered to undertake further detailed investigations. There are currently no funds allocated in any Council budgets towards engagement of an external consultant, however it is anticipated that the external consultant services would cost in the order of \$50,000.

COMMUNITY AND OTHER CONSULTATION

No community consultation has been conducted with regards to the current proposed relocation of the monument. Council may wish to further consider the community sentiment in this regard through a community engagement strategy.

CONCLUSION

Council has requested a report on the potential relocation of the Blackall Monument currently situated on Denmark Hill to its original location in d'Arcy Doyle Place.

Based on previous investigations, it is considered that the relocation of the monument would be in the order of \$890,000. However, due to the age of the monument and the unknown risks associated with any relocation, a more accurate scope of works and cost estimate would be required. Council currently does not have any funds allocated in any current or future budgets to consider the monument relocation as a potential project.

ATTACHMENTS AND CONFIDENTIAL BACKGROUND PAPERS

1.	Blackall Monument Relocation: Existing and Proposed Location Plans
2.	Blackall Monument Relocation Investigation Human Rights Impact Assessment Checklist

Andrew Hornery

PLANNING OFFICER (BUILT ENVIRONMENT)

I concur with the recommendations contained in this report.

Mary Torres

INFRASTRUCTURE STRATEGY AND PLANNING MANAGER

I concur with the recommendations contained in this report.

Tony Dileo

MANAGER, INFRASTRUCTURE STRATEGY

I concur with the recommendations contained in this report.

Sean Madigan

ACTING GENERAL MANAGER - INFRASTRUCTURE AND ENVIRONMENT

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AGENDA

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ITEM: 6

SUBJECT: SUB-REGIONAL WASTE ALLIANCE - EVALUATION REPORT

AUTHOR: RESOURCE RECOVERY MANAGER

EXECUTIVE SUMMARY

In late 2020, a sub-regional waste alliance of Councils (the Alliance) consisting of Logan City Council, Ipswich City Council, Redland City Council, Lockyer Valley Regional Council and Somerset Regional Council each considered the evaluation report from an expression of interest process seeking the provision of resource recovery services and/or waste disposal services.

Logan City Council, Ipswich City Council, Redland City Council and Lockyer Valley Regional Council resolved to shortlist a number potential sub-regional solution types (the shortlisted solutions) for further evaluation to determine whether they would meet a suite of acceptable operating parameters to warrant progression to a subsequent phase of the procurement process.

Attached in the confidential attachments are the, *Sub-Regional Waste Alliance – Evaluation Report*, the *Shortlisted Solutions Acceptable Operating Parameter Evaluation Report* and the *Waste Alliance Steering Group Presentation* for Council's consideration.

REASON FOR CONFIDENTIALITY

It is recommended that this report be considered in a closed session pursuant to Section 254J of the Local Government Regulation 2012 (Qld) for the reason(s) that the matter involves:

Section 254J (3) (g) negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government

It is considered necessary to take the discussion of this report into a closed session as the confidential attachments contain information relating to contracts that may be made by Council as well as commercial-in-confidence information.

RECOMMENDATIONS

That Council resolve the recommendations as described in the *Sub-Regional Waste Alliance – Evaluation Report*.

RELATED PARTIES

AGENDA

- Shortlisted Respondents
- Commonwealth Department of Agriculture, Water & Environment
- Queensland Government Department of Environment & Science
- Queensland Government Department of State Development, Tourism & Innovation
- Queensland Treasury Corporation
- Ipswich City Council
- Redland City Council
- Lockyer Valley Regional Council
- Local Government Association of Queensland
- South East Queensland Council of Mayors
- Waste Management and Resource Recovery Association of Australia
- Waste & Recycling Industry Queensland
- Australian Consumer and Competition Commission
- Waste consultancy sector

PURPOSE AND BACKGROUND

The purpose of this report is to present the outcome of the acceptable operating parameter evaluation of the shortlisted solutions for each Council's consideration.

PREVIOUS COUNCIL DECISIONS

At its meeting of 7 October 2020 (Minute No. 132/2020), Council resolved:

That the shortlist, comprising of Solution Type 1, Solution Type 2 and Solution Type 3, of potential sub-regional solutions and associated respondents, as identified in Schedule 1 of the confidential evaluation report dated 30 September 2020, be invited to participate in a potential Early Tenderer Involvement process phase of a Request for Tender, subject to the following:

- a) The decisions of other Sub-Regional Waste Alliance councils resulting in minimum ongoing participation thresholds being reached;*
- b) Participating councils agreeing on a new Heads of Agreement and Governance Model; and*
- c) Participating councils agreeing upon acceptable operating parameters.*

FINANCIAL/RESOURCE IMPLICATIONS

This information is confidential and is included in the confidential attachments to this report.

RISK MANAGEMENT IMPLICATIONS

This information is confidential and is included in the confidential attachments to this report.

LEGAL POLICY BASIS

This report and its recommendations are consistent with the following legislative provisions:
Local Government Regulation 2012

AGENDA

This procurement process is being undertaken in accordance with the provisions of the Local Government Regulation 2012, legal advice and probity protocols provided by the Alliance's legal and probity adviser.

The evaluation of the shortlisted solutions has given regard to national, state and regional waste and recycling related policies, strategies and plans.

The evaluation of the shortlisted solutions has given regard to national, state and regional waste and recycling related policies, strategies and plans.

COMMUNITY AND OTHER CONSULTATION

The project team comprised of staff representatives from the Alliance Councils have been liaising regularly since late 2020 to undertake the acceptable operating parameter evaluation and prepare the report.

A meeting of the Alliance steering committee comprised of Mayors and CEOs was held on 13 April 2021 to provide an update on the evaluation.

The public website provides an overview of the Alliance project remains active at www.subregionalwastealliance.com.au.

Information on the Alliance process will be updated on the website and through other forums following each Council's consideration of the acceptable operating parameter evaluation report and recommendations.

CONCLUSION

Shortlisted solutions have been assessed through a detailed evaluation process, that considered a range of criteria to determine whether they would meet acceptable operating parameters to warrant progression to a subsequent phase of the procurement process.

Included in the confidential attachments is the detailed evaluation report and recommendations for each Council's consideration.