



City of  
**Ipswich**

## **AGENDA**

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### **ENVIRONMENT AND SUSTAINABILITY COMMITTEE**

Thursday, 9 February 2023

10 minutes after the conclusion of the Economic and Industry Development Committee or such later time as determined by the preceding committee

Council Chambers, Level 8  
1 Nicholas Street, Ipswich

**MEMBERS OF THE ENVIRONMENT AND SUSTAINABILITY COMMITTEE**

Councillor Russell Milligan (**Chairperson**)

Councillor Andrew Fechner (**Deputy Chairperson**)

Mayor Teresa Harding

Deputy Mayor Jacob Madsen

Councillor Kate Kunzelmann

## ENVIRONMENT AND SUSTAINABILITY COMMITTEE AGENDA

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**ENVIRONMENT AND SUSTAINABILITY COMMITTEE NO. 1**

**9 FEBRUARY 2023**

AGENDA

**WELCOME TO COUNTRY OR ACKNOWLEDGEMENT OF COUNTRY**

**DECLARATIONS OF INTEREST IN MATTERS ON THE AGENDA**

**BUSINESS OUTSTANDING**

1. **UPDATE - NOTICE OF MOTION TO REQUEST WHITE ROCK SPRING MOUNTAIN CONSERVATION ESTATE TO BE DEDICATED AS A NATIONAL PARK**

This is a report updating Committee on the actions following the Council Ordinary Meeting Thursday 18 November 2021, where Councillor Tully tabled a Notice of Motion seeking dedication of White Rock - Spring Mountain Conservation Estate (WRSMCE) as a National Park.

After actioning the recommendation in discussion with Queensland Parks and Wildlife Services (QPWS), a number of considerations and limitations were identified.

In the same discussions the proposal to look at alternative areas to investigate for a possible National Park within the Ipswich LGA was raised. Whilst this is at a very early stage, it is felt that the benefits to the local and wider community and local environment are worth further investigation.

**RECOMMENDATION**

That Council support continued discussion with Queensland Parks and Wildlife Services, Department of Environment and Science around alternative locations, rather than pursue the dedication of White Rock – Spring Mountain Conservation Estate as a National Park.

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2. **UPDATE - ENGAGEMENT PLANNING - ABORIGINAL AND TORRES STRAIT ISLANDER ENGAGEMENT GUIDE**

At the Council Ordinary Meeting of 16 September 2021 Council considered recommendations to endorse the formation of a Traditional Owner Reference Group (Indigenous Accord Action item 2.1.1) under the proposed terms and structure. The matter was referred back to the Environment and Sustainability Committee for further consideration.

Through further internal and external discussions regarding the recommendation, a preferred approach was presented for Council to develop an Aboriginal and Torres Strait Islander Engagement Guide (Guide) initially. The Guide aims to include guidelines around the engagement of the Ipswich Aboriginal and Torres Strait Islander community, including the appropriate membership structure and topics of consultation for each of the endorsed representative 'Groups' in accordance with the Indigenous Accord 2020-2025.

In doing so Ipswich City Council is acting under the agreed outcomes and action items of the adopted Indigenous Accord, thereby acknowledging the rights, interests and aspirations of the Ipswich Aboriginal and Torres Strait Islander community and, more specifically, the Traditional Owners to improve and formalise the process of engagement and consultation in this space.

### RECOMMENDATION

- A. That a draft Aboriginal and Torres Strait Islander Engagement Guide be developed and presented at a future Environment and Sustainability Committee for endorsement, following relevant stakeholder engagement.
- B. That the matter of establishing a Traditional Owners Reference Group, referred to the Environment and Sustainability Committee for further consideration by Council on the 16 September 2021, be considered following the adoption of the Aboriginal and Torres Strait Islander Engagement Guide.

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### CONFIRMATION OF MINUTES

3. CONFIRMATION OF MINUTES OF THE ENVIRONMENT AND SUSTAINABILITY COMMITTEE NO. 2022(11) OF 29 NOVEMBER 2022

### RECOMMENDATION

That the Minutes of the Meeting held on 29 November 2022 be confirmed.

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### OFFICERS' REPORTS

4. REVIEW OF THE LOCAL DISASTER MANAGEMENT PLAN

This is a report concerning the annual review of the City of Ipswich Local Disaster Management Plan.

### RECOMMENDATION

- A. That the updated City of Ipswich Local Disaster Management Plan provided as Attachment 2 be approved.

- B. That the Chief Executive Officer, in consultation with the Mayor, be authorised to make amendments based on feedback from members of the Local Disaster Management Group, who form part of the governance arrangements for adopting this plan.
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**NOTICES OF MOTION**

**MATTERS ARISING**

Doc ID No: A8603008

ITEM: 1

SUBJECT: UPDATE - NOTICE OF MOTION TO REQUEST WHITE ROCK SPRING MOUNTAIN  
CONSERVATION ESTATE TO BE DEDICATED AS A NATIONAL PARK

AUTHOR: NATURAL ENVIRONMENT AND LAND MANAGER

DATE: 20 JANUARY 2023

### **EXECUTIVE SUMMARY**

This is a report updating Committee on the actions following the Council Ordinary Meeting Thursday 18 November 2021, where Councillor Tully tabled a Notice of Motion seeking dedication of White Rock - Spring Mountain Conservation Estate (WRSMCE) as a National Park.

After actioning the recommendation in discussion with Queensland Parks and Wildlife Services (QPWS), a number of considerations and limitations were identified.

In the same discussions the proposal to look at alternative areas to investigate for a possible National Park within the Ipswich LGA was raised. Whilst this is at a very early stage, it is felt that the benefits to the local and wider community and local environment are worth further investigation.

### **RECOMMENDATION**

**That Council support continued discussion with Queensland Parks and Wildlife Services, Department of Environment and Science around alternative locations, rather than pursue the dedication of White Rock – Spring Mountain Conservation Estate as a National Park.**

### **RELATED PARTIES**

Department of Environment and Science (Queensland Parks and Wildlife Services)

### **IFUTURE THEME**

Natural and Sustainable

### **PURPOSE OF REPORT/BACKGROUND**

This report is an update following the Council Ordinary Meeting of Thursday 18 November 2021, where Councillor Tully tabled a Notice of Motion seeking dedication of White Rock - Spring Mountain Conservation Estate as a National Park. The motion was adopted as:

- A. That the Chief Executive Officer write to the Minister for the Environment and the Great Barrier Reef and Minister for Science and Youth Affairs, Meaghan

Scanlon MP, seeking the dedication of the White Rock - Spring Mountain Conservation Estate as a National Park in accordance with section 29 of the Nature Conservation Act 1992.

- B. That a copy of the letter be forwarded to the Premier Annastacia Palaszczuk MP and to each of the five State Members representing the Ipswich region.

A letter dated 5 May 2022, was sent to Minister Scanlon, seeking the State Government's consideration for dedication of WRSMCE as a National Park. A response was received on 25 May from Jamie Merrick, Director-General Department Environment and Science.

A subsequent teleconference was held between Council and QPWS staff, highlighting several issues for Council to consider before they would take this further.

What resulted from those discussions was an understanding that there are a number of constraints, opportunities and general considerations that would impact the tenure and management of the land, the users and community, and Council which are detailed in the report below.

Queensland Parks and Wildlife Services at the time discussed their drivers and interests in expanding their network of national parks around the Main Range and discussed opportunity around the Little Liverpool Range in this regard.

#### **LEGAL IMPLICATIONS**

This report and its recommendations are consistent with the following legislative provisions:

##### ***Nature Conservation Act 1992 (NCA)***

The *Nature Conservation Act 1992 (NCA)* and the Nature Conservation (Protected Areas Management) Regulation 2017 are the primary legislative instruments relevant to the dedication and management of state-owned protected areas within Queensland, and in defining the trustee arrangements for management of conservation parks.

Under Schedule 1 of the Nature Conservation (Protected Areas Management) Regulation 2017 Council is the nominated trustee for the following Conservation Parks within the Ipswich LGA.



Table 1. excerpt from Schedule 1 Nature Conservation (Protected Areas Management) Regulation 2017

Conservation Park	Trustee	Powers of Trustee
Denmark Hill Conservation Park Flinders Peak Conservation Park Ipswich Pteropus Conservation Park Mount Beau Brummell Conservation Park White Rock Conservation Park	Ipswich City Council	The powers of the chief executive under this regulation other than the power to— (a) charge a fee for entry to the park; or (b) grant any of the following— (i) a permit to take, use, keep or interfere with cultural or natural resources. (ii) an apiary permit. (iii) an Aboriginal tradition authority or Island custom authority; (iv) a commercial activity permit or special activity permit; (v) a stock grazing permit, stock mustering permit or travelling stock permit; or (c) enter into a commercial activity agreement; or (d) approve the use of a herbicide or pesticide

Part 4 Division 2 Section 29 states that a regulation may dedicate a specified area of State land as:

- (a) A national park (scientific) or
- (b) A national park or
- (c) A conservation park or
- (d) A resources reserve

The classes of protected areas are listed in descending order of the level of protection given to them under the Act.

As such, the dedication of White Rock – Spring Mountain Conservation Estate as a National Park, in its entirety, would require that a regulation would need to be passed by the State Government in order for State land to be dedicated as a national park (section 29 of the *Nature Conservation Act 1992* (Qld)). Given that the White Rock – Spring Mountain Conservation Estate is made up of a number of different lots, including land held by Council in freehold, there would be steps involved with revoking the grant in freehold (so that the land becomes unallocated State land), and then the State Government passing the regulation dedicating the land as a national park. A transfer of title may not be the only, or most appropriate, step required to achieve the dedication. Depending on the steps and process involved for the dedication, a resolution of Council to dispose of its interest in the land may be required.

As a National Park cannot be held in trust or managed by another entity other than the State Government (currently Queensland Parks and Wildlife Service), Council would no longer have management or decision-making rights for the estate. The investment that has been made to date under the Enviroplan levy for acquisition, embellishment, and management would be transitioned to the State Government.

### ***Native Title Act 1993 and Aboriginal Cultural Heritage Act 2003***

White Rock – Spring Mountain Conservation Estate is recognised as a significant site, and the provisions of the Aboriginal Cultural Heritage Act would continue.

The application of the Native Title Act with the transfer from freehold land to state unallocated land is not fully known and would require further legal advice. Native title claims can only be made on certain areas of land or water—for example, on vacant or unallocated State land but not on residential freehold land or public works like roads, schools, or hospitals.

Consultation with the registered Native Title Party is recommended as part of any further discussions regarding dedication as a national park.

### ***Environmental Protection and Biodiversity Conservation Act***

Council has a current contractual arrangement for the provision and management of koala offsets under the Environmental Protection and Biodiversity Conservation Act within the White Rock – Spring Mountain Conservation Estate – covering 9 parcels (in part or in full).

The implications of this arrangement would require further consideration. Further, the offset area is protected through a Voluntary Declaration under the *Vegetation Management Act 1999* and is highly unlikely to meet the requirements for dedication as a national park.

### **POLICY IMPLICATIONS**

There are currently no provisions or guidance in the Natural Environment Policy for the sale or transfer of Enviroplan purchased land.

### **RISK MANAGEMENT IMPLICATIONS**

Potential risks include:

- loss of strategic management and influence of a major natural asset for the City.
- loss of an asset or transfer of that asset title and associated financial impact from sale or gifting the land
- reputational risk to Council in regard to transferring an asset formerly acquired through the Enviroplan levy
- potential loss of current recreational activities such as mountain biking
- reduced values through a change or altered management schedules and standards by State Government
- reputational risk and relationship damage with community including Traditional Owners and Native Title Party

## **FINANCIAL/RESOURCE IMPLICATIONS**

Transferring the property to the ownership of the Queensland Government would offer maintenance savings. However, the asset itself has an inherent land value of significance which would either be lost or negotiated as a full or partial payment as part of the exchange. Discussion around finance in terms of land costs, compensation or purchase were not entered into with the Queensland Government during initial discussion.

QPWS staff indicated that they have limited resources and funds to manage additional areas of national park and may not be capable to maintain the same level of maintenance or management standards that are currently being delivered by Council.

Council and the community have invested significant funds into the acquisition, embellishment, and management of the WRSMCE through the Enviroplan levy. This investment is unlikely to be compensated.

## **COMMUNITY AND OTHER CONSULTATION**

Consultation has been ongoing with relevant land managers within the Department of Environment and Science – Queensland Parks and Wildlife Services.

Initial consultation with Property Services and Legal team around transfer of land.

There is ongoing consultation occurring presently with the Native Title Party and Council regarding the development of a Cultural Heritage Management Plan for the area with specific regard to the proposed boardwalk and associated track upgrade and works to protect the Heritage of the area.

## **CONCLUSION**

Given the consideration from both parties (Ipswich City Council and QPWS) it is recommended that the White Rock - Spring Mountain Conservation Estate is not deemed to be the most appropriate location in Ipswich LGA to dedicate as a National Park.

The additional benefits to council and the community would be minimal value-add above Council's current conservation management commitment, and there are likely restrictions or prohibition for some park users.

Other areas within the LGA could benefit more considerably from the increased protection and status that would accompany a dedication of national park status.

**HUMAN RIGHTS IMPLICATIONS**

HUMAN RIGHTS IMPACTS	
OTHER DECISION	
(a) What is the Act/Decision being made?	Recommendation A states that Council supports continued discussion with Queensland Parks and Wildlife Services (Department of Environment and Science) around alternative locations, rather than pursue the dedication of White Rock – Spring Mountain Conservation Estate as a National Park.
(b) What human rights are affected?	No human rights are affected by this decision
(c) How are the human rights limited?	
(d) Is there a good reason for limiting the relevant rights? Is the limitation fair and reasonable?	
(e) Conclusion	The decision is consistent with human rights.

Phil A. Smith

**NATURAL ENVIRONMENT AND LAND MANAGER**

I concur with the recommendations contained in this report.

Kaye Cavanagh

**MANAGER, ENVIRONMENT AND SUSTAINABILITY**

I concur with the recommendations contained in this report.

Graeme Martin

**ACTING GENERAL MANAGER, INFRASTRUCTURE AND ENVIRONMENT**

***“Together, we proudly enhance the quality of life for our community”***

Doc ID No: A8572058

ITEM: 2

SUBJECT: UPDATE - ENGAGEMENT PLANNING - ABORIGINAL AND TORRES STRAIT ISLANDER ENGAGEMENT GUIDE

AUTHOR: NATURAL ENVIRONMENT AND LAND MANAGER

DATE: 5 JANUARY 2023

### **EXECUTIVE SUMMARY**

At the Council Ordinary Meeting of 16 September 2021 Council considered recommendations to endorse the formation of a Traditional Owner Reference Group (Indigenous Accord Action item 2.1.1) under the proposed terms and structure. The matter was referred back to the Environment and Sustainability Committee for further consideration.

Through further internal and external discussions regarding the recommendation, a preferred approach was presented for Council to develop an Aboriginal and Torres Strait Islander Engagement Guide (Guide) initially. The Guide aims to include guidelines around the engagement of the Ipswich Aboriginal and Torres Strait Islander community, including the appropriate membership structure and topics of consultation for each of the endorsed representative 'Groups' in accordance with the Indigenous Accord 2020-2025.

In doing so Ipswich City Council is acting under the agreed outcomes and action items of the adopted Indigenous Accord, thereby acknowledging the rights, interests and aspirations of the Ipswich Aboriginal and Torres Strait Islander community and, more specifically, the Traditional Owners to improve and formalise the process of engagement and consultation in this space.

### **RECOMMENDATIONS**

- A. That a draft Aboriginal and Torres Strait Islander Engagement Guide be developed and presented at a future Environment and Sustainability Committee for endorsement, following relevant stakeholder engagement.**
- B. That the matter of establishing a Traditional Owners Reference Group, referred to the Environment and Sustainability Committee for further consideration by Council on the 16 September 2021, be considered following the adoption of the Aboriginal and Torres Strait Islander Engagement Guide.**

### **RELATED PARTIES**

Parties involved or related to this issue include.

- Yuggera Ugarapul Native Title Party (YUP Native Title Claim)
- Indigenous Respondents of YUP Native Title Claim

## **IFUTURE THEME**

Safe, Inclusive and Creative

## **PURPOSE OF REPORT/BACKGROUND**

Native Title within the Ipswich area is yet to be determined. There is a registered Native Title claim by the Yuggera and Ugarapul People (YUP). While this claim continues to be progressed it does not provide just cause to cease or prevent meaningful engagement with all who assert Cultural connection as Traditional Owners, and the need for Council to continue to be engaged across all communities (Traditional Owners, Native Title Claimants and more broadly the Aboriginal and Torres Strait Islander community) remains prevalent.

This has in turn lead to a lack of clarity in regard to the proposal and processes around both statutory and reasonably expected levels of community engagement space in regard to Traditional Owners, Native Title claimants and more broadly the Aboriginal and Torres Strait Islander community.

The Ipswich City Council Indigenous Accord 2020–2025 (the Accord) was adopted by Council in 2020. The purpose of the Accord is to “provide an agreement between Ipswich City Council and the Aboriginal and Torres Strait Islander peoples and communities of Ipswich as to how we will work together towards our common vision”.

The outcomes and actions within the Accord include provisions for targeted and structured engagement across number of demographic groups, including Native Title & Cultural Heritage Advisors, Traditional Owner representatives and broader Aboriginal and Torres Strait Islander Communities.

The nature, structure and governance required to facilitate meaningful and reciprocal and representative engagement with these target communities will be investigated and developed and then the terms of reference or similar noted in the associated guidelines.

In this regard, a need for a guideline for when, where and how people are engaged remains and as such work has commenced on the development of the guidelines and road map to cover these gaps and questions. It is presently proposed that this will consist of an Aboriginal Torres Strait Islander Engagement Guide, as well as the stakeholder engagement plan to guide the internal and external input such as that produced by neighbouring Councils.

This document will make clear the roles, responsibilities and processes of the groups, including the Traditional Owner Representative Steering Committee (formerly tabled as the Traditional Owner Representative Group in line with the then general format of engagement reference groups).

The aim would be to have these completed within 6-12 months, though the process will involve considerable culturally responsive engagement with the community and as such times frames are somewhat uncertain.

The further development or progression on the Traditional Owner Reference Group paper previously presented to Council has ceased in favour of the development of wider and more comprehensive guidelines.

Once the Aboriginal and Torres Strait Islander Engagement Guide has been completed and endorsed by Council, the formation of the relevant 'groups' will commence, as defined within the Accord and structured as per the Aboriginal and Torres Strait Islander Engagement Guide.

### **LEGAL IMPLICATIONS**

This report and its recommendations are consistent with the following legislative provisions:

- *Native Title Act, 1993*
- Burra Charter: The Australia ICOMOS Charter for Places of Cultural Significance, 1999
- Signing of the United Nations Declaration on the Rights of Indigenous Peoples (3 April 2009)
- International Covenant on Economic, Social and Cultural Rights (10 December 1975)
- *Human Rights Act, 2019* – Sections 27 & 28
- *Local Government Act 2009*

### **POLICY IMPLICATIONS**

The matter is consistent with:

- Ipswich City Council's Community Engagement Policy, and
- Indigenous Accord Policy

### **RISK MANAGEMENT IMPLICATIONS**

There are social and economic risks associated with improper or a lack of engagement with all cultural groups, however there is also legislative risk in regard to proper meaningful and respectful engagement with Native Title groups and broader Aboriginal and Torres Strait Islander communities.

It is noted that this area is complex and can often lead to fear of incorrectness or an unwillingness to properly engage due to anxiety about offending or improper protocol. It is anticipated that the guideline when developed will mitigate that risk and make it clearer to engage, and therefore achieve better community outcomes.

### **FINANCIAL/RESOURCE IMPLICATIONS**

This piece of work whilst unplanned is identified as integral to good practice as such it will be prioritised and resourced within the current Council budget.

Consideration may be required to cover costs of the engagement with YUP.

### **COMMUNITY AND OTHER CONSULTATION**

The Consultation for the Accord 2020 – 2025 was extensive for the purpose of identifying what representative 'Groups' are required to ensure adequate and culturally appropriate

engagement with the Aboriginal and Torres Strait Islander Community, however it lacked community consultation on ‘membership’ for each of these endorsed representative Groups.

Community engagement will be undertaken on the drafting of the Aboriginal and Torres Strait Islander Engagement Guide.

Whilst the guideline itself will focus on engagement it is recognised that the targeted audiences and communities will be required to be consulted with throughout the process.

## CONCLUSION

This committee report addresses an outstanding committee action for the establishment of a Traditional Owner Reference Group as recommended in a paper presented to Council on 16 September 2021 and referred to the Environment and Sustainability committee.

Further consideration for the formation of a Traditional Owner Reference Group should be considered following the development and adoption of the Aboriginal and Torres Strait Islander Engagement Guide.

## HUMAN RIGHTS IMPLICATIONS

HUMAN RIGHTS IMPACTS	
OTHER DECISION	
(a) What is the Act/Decision being made?	<p>A. That a draft Aboriginal and Torres Strait Islander Engagement Guide be developed and presented at a future Environment and Sustainability Committee for endorsement, following relevant stakeholder engagement.</p> <p>B. That the matter of establishing a Traditional Owners Reference Group, referred to the Environment and Sustainability Committee for further consideration by Council on the 16 September 2021, be considered following the adoption of the Aboriginal and Torres Strait Islander Engagement Guide</p>
(b) What human rights are affected?	No human rights are affected by this decision
(c) How are the human rights limited?	Not applicable
(d) Is there a good reason for limiting the relevant rights? Is the limitation fair and reasonable?	Not applicable
(e) Conclusion	The decision is consistent with human rights.



Phil A. Smith

**NATURAL ENVIRONMENT AND LAND MANAGER**

I concur with the recommendations contained in this report.

Kaye Cavanagh

**MANAGER, ENVIRONMENT AND SUSTAINABILITY**

I concur with the recommendations contained in this report.

Graeme Martin

**ACTING GENERAL MANAGER, INFRASTRUCTURE AND ENVIRONMENT**

*“Together, we proudly enhance the quality of life for our community”*



**ENVIRONMENT AND SUSTAINABILITY COMMITTEE NO. 2022(11)**

**29 NOVEMBER 2022**

MINUTES

**COUNCILLORS' ATTENDANCE:** Councillor Russell Milligan (Chairperson); Councillors Andrew Fechner (Deputy Chairperson), Mayor Teresa Harding, Jacob Madsen, Kate Kunzelmann and Marnie Doyle (Observer)

**COUNCILLOR'S APOLOGIES:** Nil

**OFFICERS' ATTENDANCE:** Chief Executive Officer (Sonia Cooper), General Manager Community, Cultural and Economic Development (Ben Pole), General Manager Corporate Services (Matt Smith), General Manager Planning and Regulatory Services (Peter Tabulo), Manager Environment and Sustainability (Kaye Cavanagh), Natural Environment and Land Manager (Phil A Smith), Emergency Management and Sustainability Manager (Matthew Pinder), Precinct Manager (Greg Thomas), Precinct Directory (James Hepburn), Chief of Staff – Office of the Mayor (Melissa Fitzgerald), Precinct Accountant (Brett Edmunds), Senior Media Officer (Darrell Giles) and Theatre Technician (Trent Gray)

**ADJOURN MEETING**

Moved by Councillor Russell Milligan:  
Seconded by Councillor Andrew Fechner:

**That the meeting be adjourned at 12.32 pm to reconvene at 1.02 pm.**

AFFIRMATIVE	NEGATIVE
Councillors:	Councillors:
Milligan	Nil
Fechner	
Harding	
Madsen	
Kunzelmann	

The motion was put and carried.

The meeting reconvened at 1.02 pm.

Councillor Jacob Madsen was not present when the meeting reconvened.

Councillor Jacob Madsen returned to the meeting at 1.03 pm.

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**WELCOME TO COUNTRY OR ACKNOWLEDGEMENT OF COUNTRY**

Councillor Russell Milligan (Chairperson) delivered the Acknowledgement of Country.

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**DECLARATIONS OF INTEREST IN MATTERS ON THE AGENDA**

Nil

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**BUSINESS OUTSTANDING**

1. **TROLLEY CLEAN UP - UPDATE OCTOBER/NOVEMBER 2022**

This is a report concerning a request from the Environment and Sustainability Committee 13 October 2022 for an update on the trolley clean-up program as presented to Committee on 5 August 2022 titled 'Bremer River Shopping Trolley Clean Up Program Report for 2020- 2021. What follows is a briefing on the progress and developments in this regard.

**RECOMMENDATION**

Moved by Councillor Andrew Fechner:  
Seconded by Councillor Kate Kunzelmann:

**That the report be received and the contents noted.**

**AFFIRMATIVE**

Councillors:

Milligan

Fechner

Harding

Madsen

Kunzelmann

**NEGATIVE**

Councillors:

Nil

The motion was put and carried.

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**CONFIRMATION OF MINUTES**

2. **CONFIRMATION OF MINUTES OF THE ENVIRONMENT AND SUSTAINABILITY COMMITTEE NO. 2022(10) OF 10 NOVEMBER 2022**

**RECOMMENDATION**

Moved by Councillor Kate Kunzelmann:  
Seconded by Councillor Andrew Fechner:

**That the Minutes of the Environment and Sustainability Committee Meeting held on 10 November 2022 be confirmed.**

AFFIRMATIVE

Councillors:

Milligan

Fechner

Harding

Madsen

Kunzelmann

NEGATIVE

Councillors:

Nil

The motion was put and carried.

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**OFFICERS' REPORTS**

3. **IPSWICH CITY COUNCIL NATURAL ENVIRONMENT STRATEGY 2023**

This is a report concerning the adoption of the new Ipswich City Council Natural Environment Strategy 2023.

**RECOMMENDATION**

Moved by Councillor Andrew Fechner:

Seconded by Councillor Kate Kunzelmann:

**That Council adopt the new Ipswich City Council Natural Environment Strategy 2023 as detailed in Attachment 2.**

AFFIRMATIVE

Councillors:

Milligan

Fechner

Harding

Madsen

Kunzelmann

NEGATIVE

Councillors:

Nil

The motion was put and carried.

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4. **SEVERE WEATHER FEBRUARY 2022 RECOVERY PLAN - OCTOBER TO DECEMBER**

This is a report concerning the ongoing activity of the Ipswich Local Recovery and Resilience Group in response to the February 2022 severe weather event.

RECOMMENDATION

Moved by Councillor Kate Kunzelmann:  
Seconded by Councillor Andrew Fechner:

**That the report concerning the Recovery Plan October to December 2022 be received and its contents noted.**

AFFIRMATIVE

Councillors:

Milligan

Fechner

Harding

Madsen

Kunzelmann

NEGATIVE

Councillors:

Nil

The motion was put and carried.

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5. RESPONSE TO MAYORAL MOTION - REVIEW OF THE FEBRUARY/MARCH 2022 FLOOD EVENT

This is a report to provide a response to the Mayoral Motion to undertake a review of the February 2022 flood event including public participation resolved at Council's Ordinary Meeting of 21 April 2022.

RECOMMENDATION

Moved by Councillor Kate Kunzelmann:  
Seconded by Mayor Teresa Harding:

- A. That Council adopt the 'Flood Review 2022 – Strategic Review Report and Operational Review Report' as detailed in Attachments 1 and 2'.**
- B. That the report be presented to the City of Ipswich Local Disaster Management Group and the City of Ipswich Local Recovery and Resilience Group.**
- C. That the Chief Executive Officer be authorised to develop resourcing, implementation, and monitoring arrangements in relation to Recommendation A.**

AFFIRMATIVE

Councillors:

Milligan

Fechner

Harding

NEGATIVE

Councillors:

Nil

Madsen  
Kunzelmann

The motion was put and carried.

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**NOTICES OF MOTION**

Nil

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**MATTERS ARISING**

Nil

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**PROCEDURAL MOTIONS AND FORMAL MATTERS**

\*\*\*The meeting commenced at 12.32 am.

The meeting closed at 1.20 pm.

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\*\*\* Refer Council Ordinary Meeting of 8 December 2022 for amendment

Doc ID No: A8554852

ITEM: 4

SUBJECT: REVIEW OF THE LOCAL DISASTER MANAGEMENT PLAN

AUTHOR: EMERGENCY MANAGEMENT AND SUSTAINABILITY MANAGER

DATE: 21 DECEMBER 2022

### **EXECUTIVE SUMMARY**

This is a report concerning the annual review of the City of Ipswich Local Disaster Management Plan.

### **RECOMMENDATION/S**

- A. That the updated City of Ipswich Local Disaster Management Plan provided as Attachment 2 be approved.**
- B. That the Chief Executive Officer, in consultation with the Mayor, be authorised to make amendments based on feedback from members of the Local Disaster Management Group, who form part of the governance arrangements for adopting this plan.**

### **RELATED PARTIES**

No related party matters or conflicts of interest are associated with this report.

### **IFUTURE THEME**

Safe, Inclusive and Creative

### **PURPOSE OF REPORT/BACKGROUND**

The City of Ipswich Local Disaster Management Plan (the LDMP) is a public-facing document that outlines how Council and represented agencies that form the Local Disaster Management Group (LDMG) will coordinate their activities regarding disaster management.

The LDMP informs the community of the identified risks for the Ipswich LGA, how they can prepare for disasters, and the various disaster management arrangements for their city, including the roles and responsibilities of Council and our disaster management partners.

Ipswich City Council prepares the LDMP for the local government area per section 57(1) of the *Disaster Management Act 2003* (the Act). Section 59(2) of the Act requires the LDMP be reviewed at least once per year.

The Queensland Government has commenced a wide-ranging review of the Queensland Disaster Management Arrangements (QDMA), with the review to make recommendations by



April 2023. Accordingly, the updates to this plan have focussed on improving readability, updating census data, and improving recovery governance to match practices identified in the February 2022 flood event. Following any changes made by the State post the QDMA review, a detailed redraft of the LDMP will be likely.

The LDMP included in Attachment 2 will undergo graphic design and publication on Council's website post-adoption to ensure that the style and imagery are aligned with Council's publication guidelines and brand identity.

### **LEGAL IMPLICATIONS**

This report and its recommendations are consistent with the following legislative provisions:

*Disaster Management Act 2003*

*Disaster Management Regulation 2014*

### **POLICY IMPLICATIONS**

This report and its recommendations are consistent with the following policies:

*Disaster Management Policy*

### **RISK MANAGEMENT IMPLICATIONS**

If the LDMP is not approved, there are potential compliance risks regarding failing to meet a legislated requirement under the *Disaster Management Act 2003*. There are also potential reputational risks should a disaster occur, and the LDMP is not current.

### **FINANCIAL/RESOURCE IMPLICATIONS**

There are no financial or resourcing implications related to this report.

### **COMMUNITY AND OTHER CONSULTATION**

The review of the LDMP leveraged the insights from the community and stakeholders obtained during the 2022 Flood Review, particularly the emphasis on readability.



### **CONCLUSION**

The Local Disaster Management Plan has been reviewed and amended. It incorporates contributions from the community and critical disaster management partners to ensure that the plan reflects the current arrangements for the City of Ipswich.

### **HUMAN RIGHTS IMPLICATIONS**

HUMAN RIGHTS IMPACTS
<b>NON-DISCRETIONARY DECISION</b>
Council has no ability to act differently/make a different decision because of the requirements of section 57 of the Disaster Management Act 2003 that requires Council to Therefore, while the proposed decision may not be compatible with human rights Council's decision will not be unlawful under the <i>Human Rights Act 2019</i> .

**ATTACHMENTS AND CONFIDENTIAL BACKGROUND PAPERS**

1.	Reviewed Local Disaster Management Plan (with track changes) <a href="#">↓</a> 
2.	Reviewed Local Disaster Management Plan (Final) for Adoption <a href="#">↓</a> 

Matthew Pinder

**EMERGENCY MANAGEMENT AND SUSTAINABILITY MANAGER**

I concur with the recommendations contained in this report.

Kaye Cavanagh

**MANAGER, ENVIRONMENT AND SUSTAINABILITY**

I concur with the recommendations contained in this report.

Graeme Martin

**ACTING GENERAL MANAGER, INFRASTRUCTURE AND ENVIRONMENT**

*“Together, we proudly enhance the quality of life for our community”*

# Local Disaster Management Plan

*A plan for the City of Ipswich*

2021-24

## **Acknowledgement of Country**

Ipswich City Council respectfully acknowledges the Traditional Owners as custodians of the land and waters we share. We pay our respects to their elders past, present and emerging as the keepers of the traditions, customs, cultures, and stories of proud peoples.

### **City of Ipswich Local Disaster Management Plan**

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### **Attribution**

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### **Acknowledgement**

Ipswich City Council acknowledges the work and content of the Queensland Government acting through its various agencies, the 77 local governments of Queensland, which collectively share knowledge, the Australian Red Cross, Givit Ltd and others as referenced.

## Foreword

<a href="#">Image Mayor Harding</a>	<a href="#">Image Cr Kate Kunzelmann</a>	<a href="#">Image Cr Russell Milligan</a>
<p><a href="#">The Ipswich community is no stranger to natural disasters. When they hit, this community is known as one that unites and emerges stronger.</a></p> <p><a href="#">While the spirit we show in this response is rightly admired, the work that we do as a community to prepare for natural disasters can often be overlooked.</a></p> <p><a href="#">Documents like this one are one part of the significant behind-the-scenes work that goes on to prepare this community for the next natural disaster. Being better-prepared means we will be safer and can spend less on recovery, so there is more to spend on other important services.</a></p> <p><a href="#">It also means less disruption and distress for Ipswich community residents. The Local Disaster Management Plan sets out all the arrangements for the coordination and management of resources in a disaster. As Chair of the Local Disaster Management Group, I am proud to say that it also helps ensure the safety and well-being of community members before, during and after flooding.</a></p>	<p><a href="#">People are the heart of any community, and they remain at the heart of council efforts to prepare for disasters.</a></p> <p><a href="#">I am pleased to commend this Local Disaster Management Plan to you. Documents such as this only succeed if they are informed by the community's lived experience. The plan reflects the personal experiences of residents in recent natural disasters, collected as part of council engagement exercises with the community. It is an important way in which council reports back to the community on what it has done with the information you have given us.</a></p> <p><a href="#">That engagement also informs how we work with State and Federal governments to make sure this community can better withstand future natural disasters.</a></p> <p><a href="#">Flooding is an unfortunate reality of life in Ipswich. We know it will happen again, and when it does, we want a city that is ready and resilient.</a></p>	<p><a href="#">Having a practical plan in place before disaster strikes is important for everyone in the community. Ask yourself how you will keep yourself, your family and your pets safe, and what can you do to help your vulnerable neighbours.</a></p> <p><a href="#">There are several things vulnerable community members can do to prepare for a disaster including: accessing the Person Centred Emergency Preparedness Workbook on council's website staying informed about emergencies in the local area by connecting to the Ipswich Peer Support Group on the Queenslanders with Disability Network website downloading the Ipswich Disaster Dashboard for up-to-date emergency information, and downloading the BOM Weather App.</a></p> <p><a href="#">From floods to fires to storm readiness, this range of emergency management initiatives can help all Ipswich residents to keep informed, updated and safe in the event of any emergency.</a></p>



































































































































































































































































































































































































































































































